



# Reported road casualties in Great Britain: main results 2018

There were 1,782 reported road deaths in 2018, similar to the level seen since 2012, which followed a period of substantial reduction in fatalities from 2006 to 2010.

#### About this release

This release gives an overview and commentary of reported road casualties in 2018. It provides the number of personal injury road traffic accidents in Great Britain that were reported by the police in 2018 using the STATS19 reporting system. It also includes the number of people killed or injured in these accidents and which road user group they were in.

This is the first release of **provisional** headline accident and casualty figures for 2018, which will be followed by the final publication in September (Reported Road Casualties Great Britain 2018). More details on why these figures are provisional are given on page 2.

## In this publication

Introduction <u>p2</u>	
Headline statistics <u>p3</u>	
Summary of trends <u>p7</u>	
Trends in casualty rates <u>p8</u>	
Casualties by road user type <u>p9</u>	
Strengths and weaknessesp18	1
Data tablesp40	
Background informationp41	

#### Chart 1: Fatalities in reported road accidents: GB, 2004-2018



- There were 25,484 serious injuries in road traffic accidents reported to the police in 2018. However, comparison of this figure with earlier years should be interpreted with caution due to changes in systems for severity reporting by some police forces. The report contains further information and an estimate adjusted to account for this discontinuity.
- There was a total of 160,378 casualties of all severities in reported road traffic accidents in 2018. This is 6% lower than in 2017 and is the lowest level on record.
- Accounting for change in traffic, the rate of fatalities per billion vehicle miles has fallen by 1% from 5.43 in 2017 to 5.38 in 2018.

RESPONSIBLE STATISTICIAN: FURTHER INFORMATION:

Delphine Robineau Media: 020 7944 6898 Email: roadacc.stats@dft.gov.uk

Public: 020 7944 6595

### Introduction

This publication provides the number of personal-injury road traffic accidents in Great Britain that were reported to the police in 2018 using the STATS19 reporting system. It also includes the number of people killed or injured in these accidents and which road user group they were in.

The figures make up part of a long running series going back to 1926. The current set of definitions and detail of information goes back to 1979, providing a long period for comparison.

#### **Further information**

Information about the data collected, notes, definitions and guidance is available here: <a href="https://www.gov.uk/government/">https://www.gov.uk/government/</a>
<a href="publications/road-accidents-and-safety-statistics-guidance">https://www.gov.uk/government/</a>
<a href="publications/road-accidents-and-safety-statistics-guidance">publications/road-accidents-and-safety-statistics-guidance</a>.

The information used to create these statistics are collected by police forces, either through officers attending the scene of accidents or from members of the public reporting the accident in police stations after the incident, or more recently online.

There is **no obligation for people to report all personal-injury accidents to the police** (although there is an obligation under certain conditions, as outlined in the Road Traffic Act). These figures, therefore, **do not represent the full range of all accidents or casualties** in Great Britain. Please see the section on <u>strengths and weaknesses of the data</u> for further details.

All accidents that were reported by the police and that occurred on a public highway involving at least one motor vehicle, horse rider or pedal cyclist, and where at least one person was injured are included. Accidents that happened on private land (including private drives) or car parks are not included in the statistics. Damage only accidents that do not result in personal injury are also excluded from these statistics.

#### **Provisional estimates**

Figures in this release are provisional and will be revised in the annual report in September after further validation, although this is not expected to have any impact on the trends and changes identified. Most of this validation is focused on accident coordinates and therefore some of the geographical results presented here might slightly change. The validation will also impact parameters used in the adjustment model for severity and therefore estimates for serious injuries, and to a lesser extent, slight injuries, might marginally change.

### **Headline statistics**

#### **Fatalities**

A total of 1,782 people were killed in reported road traffic accidents in Great Britain in 2018, similar to the level seen since 2012, which followed a period of substantial reduction in fatalities from 2006 to 2010.

Chart 2: Fatalities in reported road accidents: GB, 1979-2018



#### **Definition**

Casualty: A person killed or injured in a reported accident on a public road. Casualties are sub-divided into killed, seriously injured and slightly injured.

A full list of the definitions used in this release can be found here: https://www.gov.uk/government/publications/road-accidents-and-safety-statistics-guidance.

The trend in the number of fatalities has been broadly flat since 2010. Previously, and particularly between 2006 and 2010, the general trend was for fatalities to fall. Since that point, most of the year on year changes are either explained by one-off causes (for instance, the snow in 2010) or natural variation. The evidence points towards Britain being in a period when the fatality numbers are stable and most of the changes relate to random variation. The number of fatalities in 2018 was 1% less compared to 1,793 fatalities in 2017.

## Serious injuries

In 2018, there were 25,484 seriously injured casualties in reported road traffic accidents. This figure is **as reported to the police** and is **not comparable to earlier years** due to changes in severity reporting. From 2016 onwards, figures on the severity of injury have been affected by a large number of police forces changing their reporting systems. It is likely that the recording of injury severity is more accurate for forces using these new reporting systems. This has had a large impact on the number of serious injuries recorded in 2016 (24,101), 2017 (24,831) and 2018 (25,484) compared with 2015 (22,144). Some of these serious injuries may previously have been classified as slight injuries which means that the 2016, 2017 and 2018 serious injury figures are not comparable to previous years. Please see the strengths and weaknesses section for more

information.

The Office for National Statistics (ONS) Methodology Advisory Service have completed analysis to quantify the effect of the introduction of new injury based reporting systems (CRASH and COPA) on the number of slight and serious injuries reported to the police, and to estimate the level of slight and serious injuries as if all police forces were using injury-based reporting systems. This is described in detail in the final ONS methodology report which is published alongside this release here: <a href="https://www.gov.uk/government/statistics/reported-road-casualties-great-britain-main-results-2018">https://www.gov.uk/government/statistics/reported-road-casualties-great-britain-main-results-2018</a>.

This methodology has allowed us to produce the following experimental statistics. This is a developing area, where we continue to welcome users views both on the methodology and on the ways in which you are using the statistics and any challenges you face. Building on the work last year and in response to user demand, we have included adjustments for the first time for key breakdowns in the main results tables (beyond just the headline serious injuries series we produced last year), to provide a wider set of breakdowns to understand the changes over time. In 2020 we will look to complete the rollout of the experimental statistics to all the published tables, once we have three full years of data to assure ourselves of the stability of the model. However, in advance of that and to aid user understanding, we will include the probabilities of each casualty being serious under injury-based systems alongside the underlying dataset for the annual report in September. This is so that users can reproduce the summary tables and test out some limited further splits.

Going forward in the next few years, we also expect to update the model as further forces move to an injury based reporting system.

As a guide to users, we recommend using the adjusted serious injuries data for understanding trends over time. However, for users wishing to look at low level geographic data just for the latest year, you are advised to use the unadjusted data from the open data set when available in September. This is whilst we complete the verification work in the coming year on the use of this modelled approached to small subsets of the data.

Assuming that all police forces were using injury-based severity reporting systems, the analysis estimates that there were 27,811 serious injuries and 29,593 people

## Changes in systems for severity reporting

Please see the <u>changes in</u>
<u>reporting systems</u> section within
the Strengths and Weaknesses
chapter for more information on
the changes in systems for severity
reporting.

The Office for National Statistics have completed work to quantify the effect of the introduction of these systems on the number of slight and serious injuries. The final analysis of the adjustment is available here: <a href="https://www.gov.uk/government/statistics/reported-road-casualties-great-britain-main-results-2018">https://www.gov.uk/government/statistics/reported-road-casualties-great-britain-main-results-2018</a>

For the first time, the tables which accompany the main results publication present both the numbers of serious and slight injuries as reported by the police, and adjusted for the change in reporting systems side by side for comparison.

We welcome your feedback on this approach, specifically how you are using these statistics and whether this meets your needs. Please contact us at roadacc.stats@dft.gov.uk.

killed or seriously injured in 2018.

45,000 40.000 35,000 Adjusted 30,000 serious injuries Historical years are 25.000 adjusted assuming that all police forces were using injury-based reporting systems. The Police reported 20,000 serious injuries gap between the adjusted and reported CRASH adopted by around half 15,000 of police forces in England end 2015/early 2016; COPA goes lines narrows as injurybased reporting syste live to officers in Nov 2016 (CRASH and COPA) are 10.000 First full year of 5,000 COPA being in place 0 2004 2006 2008 2010 2012 2014 2016 2018

Chart 3: Serious injuries in reported road accidents (adjusted and reported): GB, 2004-2018

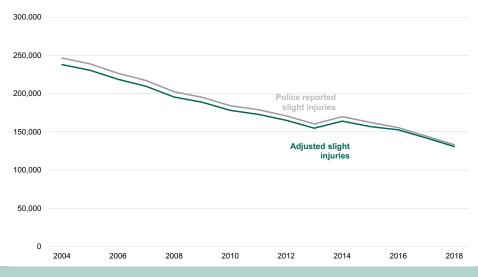
Chart 3 shows that when accounting for changes in reporting, the estimated number of serious injuries in 2016 to 2018 is similar to other years, since 2010, allowing for natural variation in the number of reported road accidents.

## Slight injuries

In 2018, there were 133,112 slightly injured casualties in reported road traffic accidents reported to the police. As explained in the previous section, this figure is **as reported to the police**.

Analysis completed by the Office for National Statistics has resulted in an estimate of 130,785 slightly injured casualties, assuming that all police forces were using an injury-based severity reporting system.

Chart 4: Slight injuries in reported road accidents (adjusted and reported): GB, 2004-2018



Reported road casualties in Great Britain: main results 2018 - Page 5

Chart 4 shows that when accounting for changes in reporting, the number of slight injuries in 2016 to 2018 has continued the decreasing trend observed since 2014.

#### **Total casualties**

There was a total of 160,378 casualties of all severities in reported road traffic accidents in 2018. This is 6% lower than in 2017 and is the lowest level on record. However, this figure should be interpreted with caution for two reasons:

- It has long been known that non-fatal (and particularly slight) casualties are underreported to the police and therefore this figure is likely to be an underestimate of the total.
- The introduction of online self-reporting by the Metropolitan Police Service at the end of 2016 and a few other forces in 2018 (see online self-reporting section on page 31 for more details), is likely to have led to an increase in the number of non-fatal (and particularly slight) casualties reported in these forces and therefore impact the total for Great Britain.

Comparisons to trends in other data sources available so far (although note, two major sources are due to publish later this year) seem to suggest that there has **not** been a change in casualties between 2017 and 2018. Please see the strengths and weaknesses section for further information page 18.



1997

Chart 5: Casualties in reported road accidents: GB, 1979-2018

1985

1991

The long term trend in the number of casualties in reported road accidents has been broadly flat from 1979 to 1998, allowing for natural variation in the number of casualties. Since 1998 there has been a downward trend in the number of casualties.

2003

2009

2015

## **Summary of trends**

The summary table below shows the number of reported road casualties in Great Britain in 2018 compared with previous years. Changes in unadjusted figures are presented for wider context, but it is advised to use the adjusted figures and changes to assess trends over time.

		Percentage change from:		
	2018	2017	2008	
Killed	1,782	<b>↓</b> 1%	<b>↓</b> 30%	
Seriously injured (unadjusted) <sup>1</sup>	25,484	<b>↑</b> 3%	<b>↓</b> 2%	
Seriously injured (adjusted) <sup>2</sup>	27,811	<b>1</b> 2%	<b>↓</b> 15%	
KSI (unadjusted) <sup>1,3</sup>	27,266	<b>1</b> 2%	<b>↓</b> 5%	
KSI (adjusted) <sup>2,3</sup>	29,593	<b>1</b> 2%	<b>↓</b> 16%	
Slightly injured (unadjusted) <sup>1</sup>	133,112	<b>↓</b> 8%	<b>↓</b> 34%	
Slightly injured (adjusted) <sup>2</sup>	130,785	<b>↓</b> 8%	<b>↓</b> 33%	
All casualties	160,378	<b>↓</b> 6%	<b>↓</b> 31%	

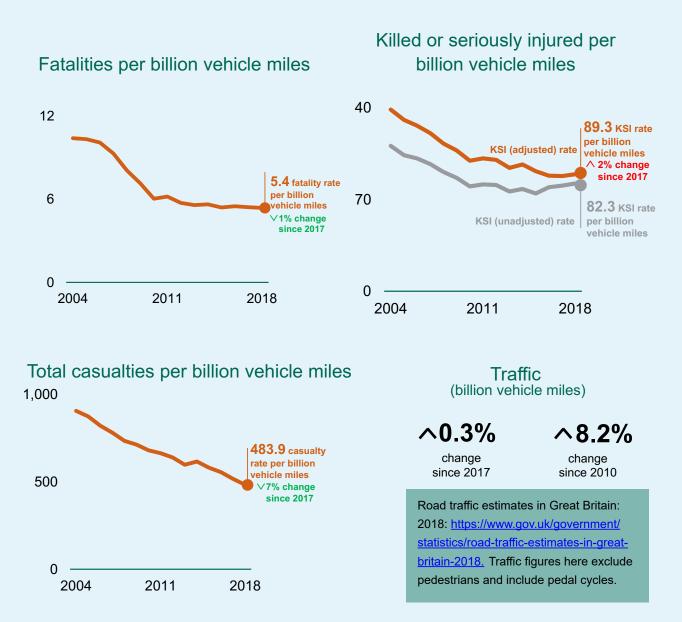
<sup>1.</sup> As reported to the police.

<sup>2.</sup> Adjusted estimates following methodology from the Office for National Statistics Methodology Advisory Service analysis accounting for change in severity reporting.

<sup>3.</sup> KSI - Killed or Seriously injured.

## Trends in casualty rates

There are two key ways of looking at casualty numbers, in terms of **absolute counts** or in terms of **rates** taking into account distance travelled. The following graphs show trends in casualties by severity per billion vehicle miles.



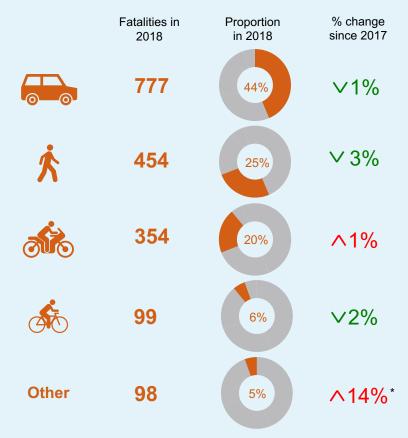
The number of fatalities per billion vehicle miles travelled has fallen sharply from 2008 (8.1) to 2010 (6.0) and then has declined slightly since with 5.4 fatalities per billion miles travelled in 2018. Using the adjusted series, the number of killed or seriously injured casualties per billion vehicle miles decreased sharply until 2010, and declined slightly since to 89.3 people killed or seriously injured per billion vehicle miles in 2018. This is because killed or seriously injured casualty numbers have remained broadly stable since 2010 while traffic has increased over the same period. The casualty rate per billion vehicle miles travelled has decreased throughout 2008 to 2018 from 735.7 to 483.9 casualties per billion vehicle miles, a decrease of 34% in rate.

## Casualties by road user type

In terms of **absolute counts**, **car occupants** come out as the road user group with the greatest number of casualties and fatalities each year (44% of total fatalities and 59% of total casualties in 2018). However, this is unsurprising as cars account for 78% of the traffic on British roads.

## Fatalities by road user type

In 2018, **car occupants** accounted for 44% of road deaths, pedestrians 25%, motorcyclists 20% and pedal cyclists 6%.



<sup>\*</sup>Change should be interpreted with caution, given the underlying numbers for 'other' vehicles are smaller than other road user types.

In terms of **casualty rates** (casualties per mile travelled) for each mode of transport, road users are split into two clearly distinctive groups. The first, with much higher casualty rates, are typically referred to as **vulnerable road users** (usually defined as pedestrians, pedal cyclists and motorcyclists). All of these groups have much higher casualty rates per mile travelled in comparison with the other road user groups, as shown in **Chart 6**.

Chart 6: Casualty rate per billion passenger miles by road user type: GB, 2018

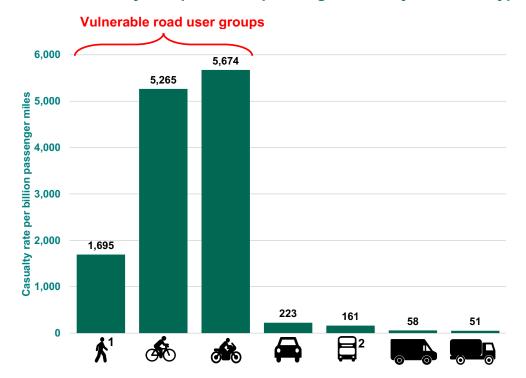
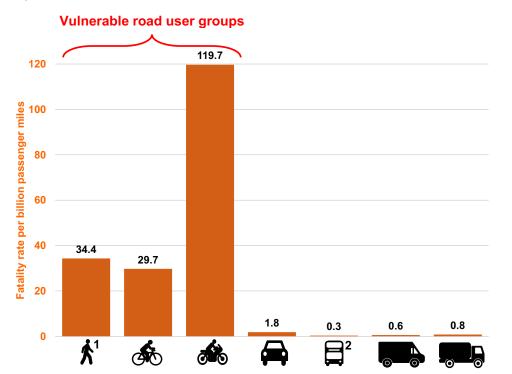


Chart 7: Fatality rate per billion passenger miles by road user type: GB, 2018



The pattern for **pedal cycles** is an interesting one: the overall casualty rate of 5,265 casualties per billion miles cycled is close to the motorcycling casualty rate, whereas the fatality rate of 29.7 per billion miles cycled is much closer to the pedestrian rate.

#### **Useful links**

Figures for billion passenger miles by mode of travel are derived from the following sources:

National Travel Survey, 2017: <a href="https://www.gov.uk/government/statistics/national-travel-survey-2017">https://www.gov.uk/government/statistics/national-travel-survey-2017</a>

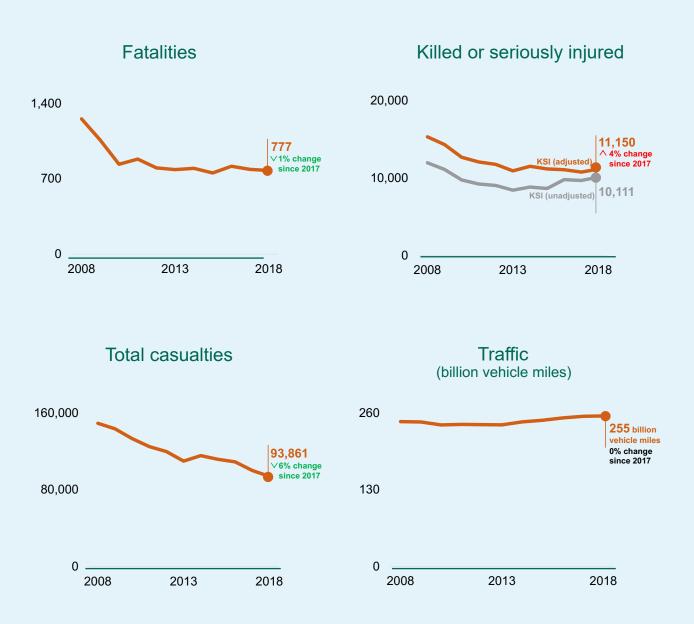
Annual bus statistics: year ending March 2018: https://www.gov.uk/ government/statistics/ annual-bus-statisticsyear-ending-march-2018

Road traffic estimates in Great Britain: 2018: https://www.gov.uk/ government/statistics/ road-traffic-estimates-ingreat-britain-2018

- 1. Pedestrian fatality and casualty rates based on distance walked from the NTS use 2017 figures as 2018 figures were not available at time of publication. These will be updated for the annual report.
- 2. Bus passenger miles based on 2017 mileage figure as no 2018 figure available at the time of publication.



Car occupants continue to account for the largest proportion of casualties of all severities. A total of 777 car occupants were killed in 2018, down 1% (or 10 fatalities) from 787 in 2017. This represents 44% of all fatalities in reported road accidents in 2018. Overall car occupant casualties decreased by 6% to 93,861 in 2018 compared to 2017, and was the lowest on record representing 59% of all casualties in reported road accidents in 2018.



Car and taxi traffic in Great Britain increased by 0.2% from 2017 to 2018. Although increases in car and taxi traffic can lead to an increase in accidents, other factors can have a stronger influence on road safety.



**Pedestrian fatalities** decreased from 470 in 2017 to 454 in 2018. Between 2010 and 2018 the number of fatalities has remained broadly constant and year-on-year changes are likely to be due to natural variation. Overall pedestrian casualties also decreased by 6% between 2017 and 2018 to 22,397 pedestrian casualties in 2018. Pedestrians represented 14% of all casualties in 2018.



Estimates of distances walked have increased since 2014. However, the 2018 estimate is not yet available.\*

<sup>\*</sup> Distance walked in Great Britain up to 2017 is estimated by using <u>National Travel Survey</u> average distance travelled in England for each year multiplied by <u>Great Britain population</u> for that year. Figures for 2018 are not yet available and will be updated in the September annual report.

## Pedal cyclists

Although the number of **pedal cyclists** killed on the roads in 2018 was slightly lower than in 2017, the 99 fatalities is very similar to the level seen since 2008. Any changes since that point are most likely to be as a result of **natural variation** and cannot be attributed to underlying causes.



The number of pedal cyclists killed or serious injured in Great Britain has increased by 29% from 2008 to 2018 (using the series adjusted for changes in severity reporting). This is partly explained by an increase in pedal cyclist traffic in Great Britain of 17% from 2008 to 2018 (3.3 billion vehicle miles).

Overall pedal cyclist casualties decreased by 4% between 2017 and 2018. There was also an estimated 2% increase in cycling traffic in 2018 in comparison with 2017.



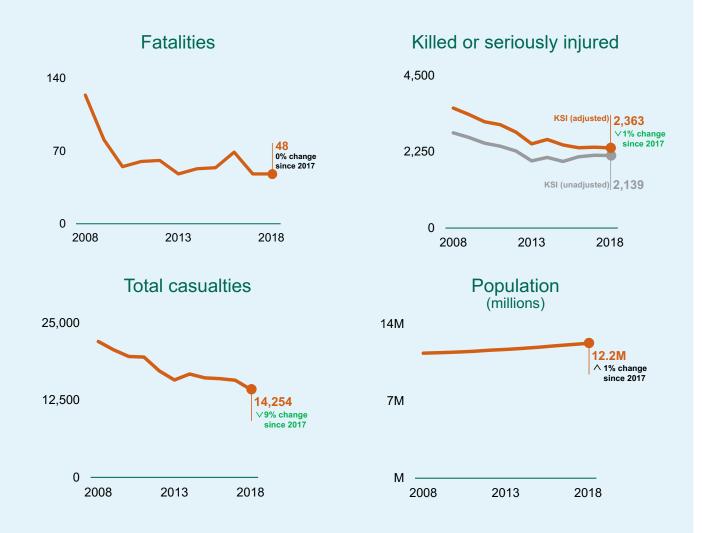
**Motorcyclists** fatalities increased in 2018 compared to 2017. In total, 354 motorcyclists were killed during 2018, up 1% from 349 in 2017. However, motorcyclist fatalities have fluctuated between 319 and 365 over 2011 to 2018 with no clear trend. Overall motorcyclist casualties decreased by 7% between 2017 and 2018 to 16,783 casualties. Motorcyclist traffic has been stable in the last few years.



## Children (aged 15 or under)

There were 48 **child** deaths in 2018, same as in 2017. Child fatalities have fluctuated between 48 and 69 over 2013 to 2018 with no clear trend. Overall child casualties decreased by 9% between 2017 and 2018 to 14,254 casualties in 2018 which is the lowest year on record.

As has been the case historically, child fatalities are mainly **pedestrian** (28 fatalities in 2018) and **car passenger** (15 fatalities). This is because these are the forms of transport most commonly used by children.



These trends are observed despite the population of children aged 0-15 in Great Britain increasing by 8% since 2008.

The population of different age groups in Great Britain is estimated by using the Office of National Statistics population figures:

https://www.nomisweb.co.uk/
query/select/getdatasetbytheme.
asp?opt=3&theme=&subgrp

## Younger casualties (aged 17 to 24)

The number of fatalities aged 17 and 24 in reported road traffic accidents has remained the same as in 2017 with 279 fatalities in 2018. This follows from a general year-on-year downward trend prior to 2017. There were 28,674 younger casualties of all severities, down 13% from 2017.

There were less young fatalities as car drivers in 2018 (108 fatalities in 2017 and 99 fatalities in 2018) and as pedal cyclists (12 fatalities in 2017 and 7 fatalities in 2018). There were more young fatalities as pedestrians in 2018 (35 fatalities in 2017 and 47 fatalities in 2018).

Population of young people in Great Britain followed a steady upward trend until 2011 when the number of young people in Great Britain fell to 6.3 million people in 2018. The population in this age group has decreased by 1% in 2018 compared with 2017. This decreasing trend for this population group may partly explain the downwards trend in fatalities seen for this age group.



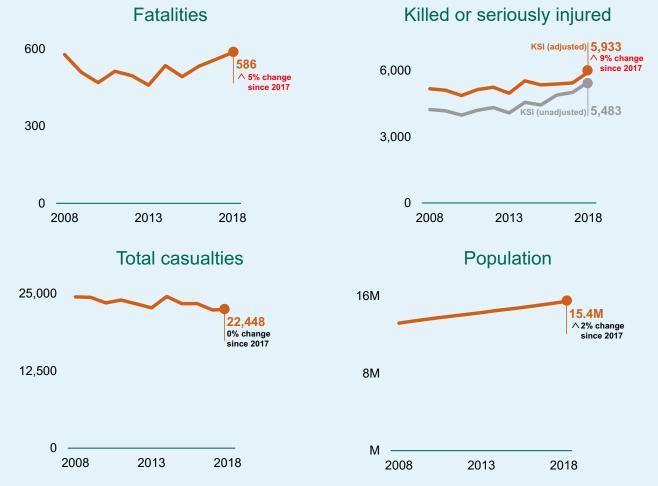
## Older casualties (aged 60 and over)

The number of fatalities aged 60 and over in reported road accidents has increased by 5% from 559 in 2017 to 586 in 2018. The number of killed or seriously injured casualties aged 60 and over in reported road accidents (using the adjusted severity series) has increased by 9% from 5,440 in 2017 to 5,933 in 2018.

This increase was driven by more older fatalities as car drivers in 2018 (165 fatalities in 2017 and 180 in 2018) and drivers of motorcycles over 50cc (44 in 2017 and 50 in 2018).

The population in this age group has increased by 2% compared with 2017 and by 17% compared with 2008. This relatively rapidly growing population may partly explain the upturn in fatalities and killed or seriously injured casualties seen for this age group in the last few years.





The increase in fatalities and killed or serious injured is seen for all detailed older age groups (60 to 69, 70 to 79, 80 and more) since 2010. Part of this increase is likely due to an increase in the population for these age groups over the same time period.

## Strengths and weaknesses of the data

## Underreporting of casualties and accidents and other sources of information

Comparisons of road accident reports with death registrations show that very few, if any, road accident fatalities are not reported by the police. However, it has long been known that a considerable proportion of non-fatal casualties are not known to the police, as hospital, survey and compensation claims data all indicate a higher number of casualties than police accident data would suggest.

Each of these other sources provide a mean to assess the coherence of the police reported data in terms of absolute numbers of casualties but also trends in casualties.

There are a number of alternative sources to consider:

- The National Travel Survey (<a href="https://www.gov.uk/government/collections/national-travel-survey-statistics">https://www.gov.uk/government/collections/national-travel-survey-statistics</a>): this includes questions asked since 2007 on whether respondents resident in England (both adults and children) have been involved in road accidents on public roads (including pavements and cycle lanes on public roads) in Great Britain; whether they sustained injuries, what type, and whether the police attended or they reported later. This provides a self-reported estimate, accepting a range of potential definitional differences of injuries and questions of recall bias.
- Hospital Episodes Statistics (<a href="https://digital.nhs.uk/data-and-information/data-tools-and-services/data-services/hospital-episode-statistics">https://digital.nhs.uk/data-and-information/data-tools-and-services/data-services/hospital-episode-statistics</a>): this administrative data comes from hospital systems which records for people who were admitted whether they were recorded as involved in a road traffic accident and provides a diagnosis code that can then be matched to the seriousness of the injury.
- Compensation recovery unit data (<a href="https://www.gov.uk/government/collections/cru">https://www.gov.uk/government/collections/cru</a>): this administrative data comes from the DWP Compensation recovery unit who work with insurance companies, solicitors and Department for Work and Pensions (DWP) customers, to recover social security benefits paid as a result of an accident, injury or disease, if a compensation payment has been made (the Compensation Recovery Scheme) and costs incurred by NHS hospitals and Ambulance Trusts for treatment from injuries from road traffic accidents and personal injury claims (Recovery of NHS Charges).
- Motor Insurance Claims statistics (<a href="https://www.abi.org.uk/data-and-resources/industry-data/">https://www.abi.org.uk/data-and-resources/industry-data/</a> free-industry-data-downloads/): the Association of British Insurers collects data from insurers on the type and number of claims made.

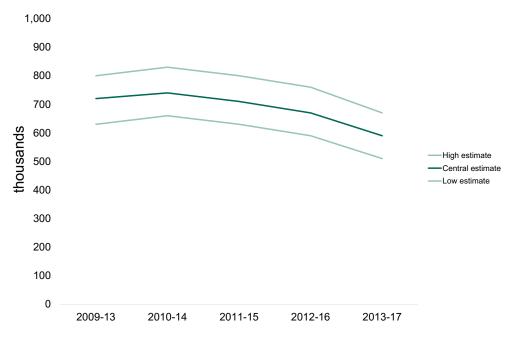
Road Traffic statistics (<a href="https://www.gov.uk/government/statistics/road-traffic-estimates-in-great-britain-2018">https://www.gov.uk/government/statistics/road-traffic-estimates-in-great-britain-2018</a>): this is DfT data collected from around 8,000 roadside 12-hour manual counts, continuous data from around 300 automatic traffic counters, and data on road lengths. This provides estimates of vehicle miles travelled.

#### **National Travel Survey**

Data for 2018 is not yet available but this section provides longer term trends.

The chart below, based on published table RAS54004 (<a href="https://www.gov.uk/government/uploads/system/uploads/attachment\_data/file/665317/ras54004.ods">https://www.gov.uk/government/uploads/system/uploads/attachment\_data/file/665317/ras54004.ods</a>), shows annual estimates of nonfatal road casualties from the NTS, with approximate confidence limits, for 5 year averages from 2009 to 2017. This shows that since 2010-2014, the estimated number of injury accidents has been decreasing. The absolute number of injury collisions estimated from this source was around 590,000 in 2013-2017.

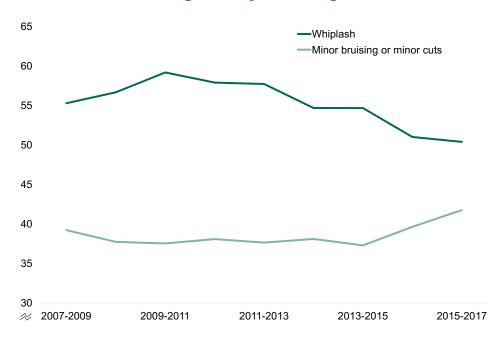
Chart 15: Estimates of the annual non-fatal road casualties using National Travel Survey data: Great Britain



Of people reporting a personal road accident injury in the three years before their NTS interview, the most common injury reported has been whiplash. For the average of three years of data from 2015 to 2017, 50% of respondents having a road injury accident reported a whiplash injury. Note this relates to injuries received in the most recent road accident the respondent reported in the three years before their interview, and respondents can record more than one factor for this accident. In 2009-2011, this proportion was 59% and in recent years there has been a decreasing trend in the proportion of respondents reporting whiplash injuries.

However, this is offset by increases in those reporting 'minor bruising or minor cuts' which were

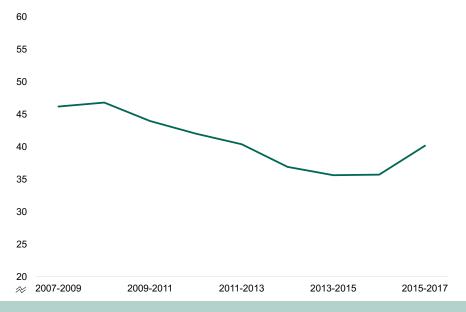
Chart 16: Of respondents reporting whiplash or "minor bruising or minor cuts" in personal injury road accidents: NTS, England, 3-year averages



The proportion of respondents that reported more serious injuries such as fractures, severe shock or internal injuries has been around 36% for most 3-year data periods since 2007. However, NTS self-reported serious injuries did increase from 33% to 41% between 2013-2015 and 2015-2017. This may link to the proportion who report attending hospital in the latest period.

Over time the proportion of road accident injuries where the respondent reported attending hospital (either A&E or as an inpatient) has generally been decreasing over time from 47% in 2008-2010 to 36% in 2014-2016. It was slightly higher in the three years from 2015-2017 at 40%.

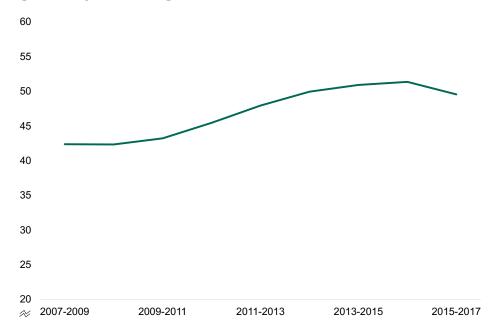
Chart 17: Proportion of respondents reporting medical attention in personal injury accidents as A&E or as a hospital inpatient: NTS, England, 3 year averages



Reported road casualties in Great Britain: main results 2018 - Page 20

Lastly, the respondent indicates whether the police attended at the scene, or whether they later informed the police. The average of data for 2015-2017 shows that 50% of most recently self-reported road accident injuries occurring in the three years before the NTS interview were <u>not</u> reported to the police. This rate has generally been increasing, from 42% in 2007-2009.

Chart 18: Proportion of respondents <u>not</u> reporting road accident injuries to the police: NTS, England, 3 year averages



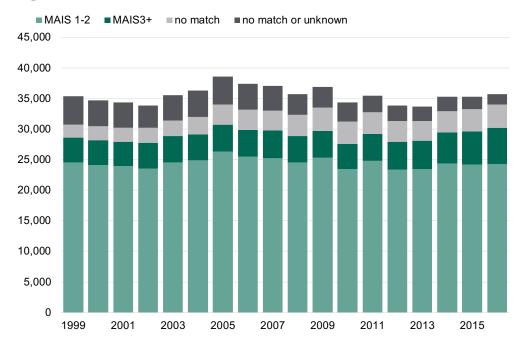
What is not clear from this self-reported data is how many of these would not have qualified as injuries had the police attended the scene of the road accident. So we should treat these road accidents as a maximum number of the possible range of road accidents involving personal injury. Overall, the NTS supports the downwards trend in the overall number of injuries in recent years to 2017.

#### **Hospital Episodes Statistics**

Analysis of the Hospital Episode Statistics from NHS Digital allows us to report on the number of admitted patient care admissions where the admission is recorded as being related to a road traffic accident. This source also records diagnosis codes which we can match to determine whether these admissions have a clinically defined serious injury. This definition is based on the maximum score on the abbreviated injury scale: an injury is considered clinically serious with a score of three or higher (MAIS3+).

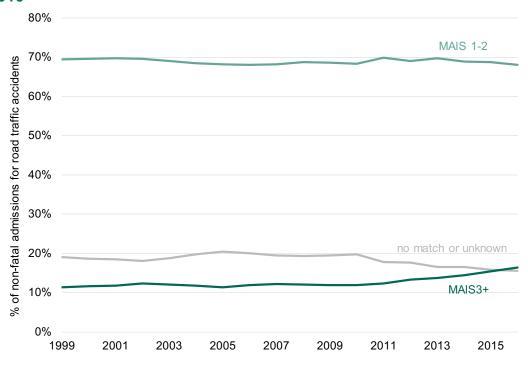
Chart 19 shows the time series of the number of admissions for road traffic accidents broken down by MAIS score. This shows that the total number of admissions for road traffic accidents has fluctuated around 35,000 non-fatal admissions to hospital for road traffic accidents.

Chart 19: Estimated number of admissions for road traffic accidents by MAIS score, England, 1999-2016



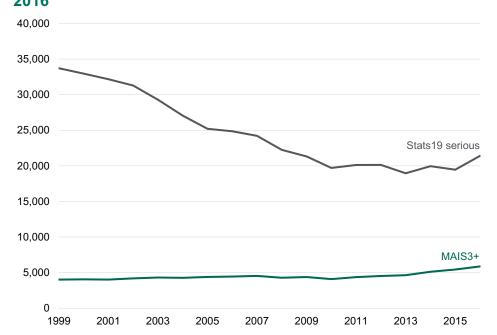
Out of all admissions for road traffic accidents, the proportion with a MAIS score of 1 or 2 (less serious injuries) has remained stable over this period at around 70%. The proportion with a MAIS score of 3 or more was stable from 1999 to 2010 at around 11% but from 2011 increased every year to reach 16% in 2016. Conversely, the proportion of admissions with an unknown MAIS score or where the MAIS score could not be matched has decreased in the same period. It is likely that changes in recording have resulted in more records to be matched to MAIS3+, rather than a genuine increase in clinically serious injuries. Further analysis is needed to understand this change.

Chart 20: Proportion of admissions for road traffic accidents by MAIS score, England, 1999-2016



On the most serious end of the scale, trends in MAIS3+ admissions can be compared to Stats19 serious injuries. The stability of MAIS3+ estimates described above does not appear to be consistent with the trend observed in serious injuries as reported by the police over the same period. The number of serious injuries reported to the police has steadily decreased from 1999 to 2010, and has been relatively stable from 2010 to 2015.

Chart 21: Comparison of serious casualties reported by police and estimated number of MAIS3+ casualties, England, 1999-2016



Note that the estimated number of MAIS3+ casualties has always been lower than the number of serious injuries reported in police data. This is likely to be due to MAIS3+ capturing more severe injuries than the definition of serious injury in police reported data. By definition MAIS3+ includes very severe injuries such as traumatic brain injuries whereas the definition of a serious injury in police data can include more moderate injuries such as severe cuts which do not require admission to hospital.

There are a wider set of contextual data to consider here as well:

Overall Accident and Emergency (<a href="https://digital.nhs.uk/data-and-information/publications/statistical/hospital-accident-emergency-activity/2017-18">https://digital.nhs.uk/data-and-information/publications/statistical/hospital-accident-emergency-activity/2017-18</a>) attendances have been rising steadily over time, and by 2% between 2016/17 and 2017/18. Table 16 in the main tables sheet (from the link above), shows a breakdown of A&E attendances by patient group, which shows

#### What is MAIS3+?

The Abbreviated Injury Scale (AIS) severity score is an ordinal scale of 1 to 6 (1 indicating a minor injury and 6 being maximal). Each patient's diagnosis code is matched to an AIS score using a lookup. A casualty that sustains an injury with a score of 3 or higher on the AIS is classified as clinically seriously injured (MAIS3+).

## Update to HES analysis

The 2015 annual report included an article discussing the first estimates for the total number of people admitted to hospital in England, Great Britain and the United Kingdom with a clinically defined serious injury following a road traffic accident, with Hospital Episodes Statistics (HES) data for the years 1999 to 2011. This analysis was extended to include data from 2012 to 2016 in the 2017 report.

Estimates for England were extrapolated to Great Britain using Stats19 data. Actual MAIS3+ figures for Nothern Ireland were added to calculate the estimate for the United Kingdom.

The MAIS3+ figures for 1999 to 2016 can be found in table RAS55050 https://www.gov.uk/government/uploads/system/uploads/attachment\_data/file/555730/ras55050.ods.

More detail about the source of the data and the abbreviated injury scale can be found in the original article from the 2015 report at:

https://www.gov.uk/government/statistics/reported-road-casualties-great-britain-annual-report-2015

Road Traffic Accident attendances fell from 234,715 in 2016/17 (1.1% of all attendances) to 192,590 (0.9% of all attendances) in 2017/18. The above analysis of MAIS3+ admissions does not include A&E attendance data. If available in time, data for A&E attendance for 18/19 will be incorporated in the September release, and will give a further point to assess the coherence of the trend in overall reported casualties.

Waiting times in Accident and Emergency have been increasing in recent years (<a href="https://files.digital.nhs.uk/D3/CCB4FE/AE1718">https://files.digital.nhs.uk/D3/CCB4FE/AE1718</a> %20Annual%20Summary.pdf).

It is not possible to assess the extent that these factors may influence the type and seriousness of casualty which is then admitted. Therefore it is difficult to draw conclusions about what the Hospital Episode Statistics are able to tell us about trends in road traffic casualties overall and in terms of serious casualties. In order to improve on the use of this source, we plan to conduct a new linking exercise between Stats19 and HES data, and learn more about how cases are recorded in hospitals as part of the Stats19 review – this would be expected to feed into the 2020 publication cycle.

#### Stats19 review

Road accident data is collected from the police with the Stats19 collection. As with any collection system, it needs to be periodically reviewed to keep up with changes in technology, to make improvements to completeness and accuracy, and to reduce the reporting burden.

Stats19 is currently under review, having previously been reviewed in 2008. This process is overseen by the Standing Committee on Road Accident Statistics (SCRAS) (<a href="https://www.gov.uk/government/publications/committees-and-user-groups-on-transport-statistics/the-transport-statistics-user-group">https://www.gov.uk/government/publications/committees-and-user-groups-on-transport-statistics/the-transport-statistics-user-group</a>).

The review is seeking to:

- Make recommendations for modifications to Stats19 variables with a view to improving the quality/value of the data to users and to reducing reporting burdens on the police
- Identify areas where the Stats19 specification can be streamlined and modernised in order to reduce burdens,
   including improving validation at source and therefore overall increase the quality of data collected and speed up the ability to report/ produce findings
- Consider the scope and opportunities for better use of technology, data sharing and matching to modernise road
  casualty data. This is both with a view to reducing the amount of data needing to manually rather than automatically
  input by the police, but also to enrich the data available to generate insight to improve road safety interventions.
- Develop a roadmap for any longer term data changes needed to improve the evidence base for road safety interventions

We are engaging with a wide range of stakeholders:

- The expanded user group which is accessible through the SCRAS representatives
- Local Authority and Police Force analysts, officers and back office staff through set piece events, talks at conferences and through user research
- · Senior police officers through presentations at key forums

- · Society of Road Safety Auditors
- · Road Safety organisations and local road safety partnerships
- · Devolved administrations

#### Topics in the review include:

#### The completeness and quality of collisions data

- · Slight injuries
- · Non-injury collisions
- · New types of vehicles
- · Online reporting
- Evaluating the changes made in the 2008 review
- · The quality of location data

#### Whether any changes should be made to the recording of casualties

- Suicides (are currently not included where recorded as such)
- Deliberate acts of violence (are currently not included where recorded as such)
- · Reviewing the inclusion and quality of journey purpose data

#### The Contributory Factors list

- Current use and pain points
- · Potential improvements and refinements and reducing overlap with other parts of the STATS19 form

#### Methodology, data processing, reporting and dissemination

- · Severity changes due to injury based reporting
- User focussed approach to dissemination including APIs
- · Improvements that could speed up the data collection and processing

#### **Future data strategy for STATS19**

· Making better use of data linking and other sources to reduce burden and enrich the data

The review will run through 2019 before making recommendations on modifications to the data collection which we will consult on.

For further information please contact: <u>STATS19REVIEW@dft.gov.uk</u>

#### Compensation recovery unit data

The Compensation Recovery Unit (CRU) works with insurance companies, solicitors and

Department for Work and Pensions (DWP) customers, to recover:

- amounts of social security benefits paid as a result of an accident, injury or disease, if a compensation payment has been made (the Compensation Recovery Scheme)
- costs incurred by NHS hospitals and Ambulance Trusts for treatment from injuries from road traffic accidents and personal injury claims (Recovery of NHS Charges)

By far the largest number of cases they deal with are motor related. The table below shows a significant reduction in cases in 2017/18 compared to the previous four years, but a slight rise into 2018/19. For 2017/18 this might suggest either a reduction in injury accidents in the latest year, and/or a change in the insurance/claims market, whereas for 2018/19 there is much less change compared to the previous year – so this source would suggest we would not expect to see much change in injury accidents all other things being equal.

Table 1: Number of cases registered to Compensation recovery unit

Year	Motor	Total
2010/11	790,999	987,381
2011/12	828,489	1,041,150
2012/13	818,334	1,048,309
2013/14	772,843	1,016,801
2014/15	761,878	998,359
2015/16	770,791	981,324
2016/17	780,324	978,816
2017/18	650,019	853,615
2018/19	660,608	862,356

## Source for CRU data

Transparency data on the performance of the Compensation Recovery Unit is published by DWP at: <a href="https://www.gov.uk/government/publications/compensation-recovery-unit-performance-data/compensation-recovery-unit-performance-data/unit-performance-data/compensation-recovery-unit-performance-data/unit-performance-data/

#### **Motor Insurance Claims Statistics**

The Association of British Insurers (<a href="https://www.abi.org.uk/news/news-articles/2018/03/average-motor-insurance-claim-at-a-record-level-says-the-abi/">https://www.abi.org.uk/news/news-articles/2018/03/average-motor-insurance-claim-at-a-record-level-says-the-abi/</a>) collects aggregate data from all its members on the number and type of claims, and therefore has data on the number of motor insurance claims. Although the underlying data is not currently freely available, ABI data shows:

'The number of [motor] personal injury claims in 2018 fell slightly on 2017, with 312,000 claims settled.'

Other things being equal, we therefore might expect a slight fall in the number of injury accidents in 2018.

#### **Road Traffic Statistics**

Road traffic statistics for 2018 show that there was a 0.3% increase in miles travelled on Britain's roads, after a rise of 1.3% between 2016 and 2017. Other things being equal, this would suggest

we should not expect much change in the number of injury accidents in 2018 compared to 2017. However, there are a wide range of other factors which influence road casualties.

#### **Conclusions on coherence**

Overall, we are missing the 2018 updates on two major sources (NTS and overall road traffic accidents A&E attendances) which should be available for the September release.

However, this does not affect the overall conclusion that the police reported road casualty data is only a subset of all road casualties.

In terms of changes into 2018, of the sources available so far, they would suggest little change would be expected compared to 2017 in total injury accidents. We will review this in the September release where more comparisons should be available.

The Stats19 review will aim to improve the estimate of both the overall size of under-reporting and any further steps we can take to improve this, and what further work can be done to provide a better assessment of the coherence in trends from these different sources.

The data used as the basis for these statistics are therefore not a complete record of all personal injury road accidents, and this should be borne in mind when using and analysing the figures. Furthermore, police data on road accidents, whilst not perfect, remain the most detailed, complete and reliable single source of information on road casualties covering the whole of Great Britain, in particular for monitoring trends over time, and remains well regarded in international comparisons.

## Changes in reporting systems used by police forces

### Background on the change

Approximately half of English police forces adopted the CRASH (Collision Recording and Sharing) system for recording reported road traffic collisions at the end of 2015 or the first part of 2016, although Surrey has been using the system since November 2012. In addition, the Metropolitan Police Service (MPS) switched to a new reporting system called COPA (Case Overview

Preparation Application), which went live to police officers from November 2016.

The remaining forces use a wide variety of systems to report accidents, in which police officers uses their own judgement and guidance to determine directly the severity of a casualty ('slight' or 'serious').

In contrast CRASH and COPA are injury-based severity reporting systems where the officer records the most severe injury for the casualty (Table 2 shows the link between injury and severity as used in the CRASH system). The injuries are then automatically converted to a severity level from 'slight' to 'serious'.

#### **Definitions**

**CRASH:** Collision Recording and Sharing system. This is a centralised system used by some police forces to record road traffic collisions.

COPA: Case Overview
Preparation Application.
This is a system used by the
Metropolitan Police Service to
record road traffic collisions.

Eliminating the uncertainty in determining severity that arises from the officer having to make their own judgement means that the new severity level data observed from these systems using injury based methods are expected to be more accurate than the data from other systems.

Table 2: Classification of injury severity using the CRASH reporting system

Injury in CRASH	Detailed severity	Severity classification
Deceased	Killed	Killed
Broken neck or back	Very Serious	Serious
Severe head injury, unconscious	Very Serious	Serious
Severe chest injury, any difficulty breathing	Very Serious	Serious
Internal injuries	Very Serious	Serious
Multiple severe injuries, unconscious	Very Serious	Serious
Loss of arm or leg (or part)	Moderately Serious	Serious
Fractured pelvis or upper leg	Moderately Serious	Serious
Other chest injury (not bruising)	Moderately Serious	Serious
Deep penetrating wound	Moderately Serious	Serious
Multiple severe injuries, conscious	Moderately Serious	Serious
Fractured lower leg / ankle / foot	Less Serious	Serious
Fractured arm / collarbone / hand	Less Serious	Serious
Deep cuts / lacerations	Less Serious	Serious
Other head injury	Less Serious	Serious
Whiplash or neck pain	Slight	Slight
Shallow cuts / lacerations / abrasions	Slight	Slight
Sprains and strains	Slight	Slight
Bruising	Slight	Slight
Shock	Slight	Slight

Table 3: Adoption dates for CRASH or COPA by police force

Police Force	System Used	Adoption Date
Bedfordshire	CRASH	April 2016
Cambridgeshire	CRASH	May 2016
City of London	CRASH	November 2015
Cumbria	CRASH	January 2016
Devon and Cornwall	CRASH	December 2015
Durham	CRASH	March 2016
Essex	CRASH	November 2015
Gloucestershire	CRASH	November 2015
Hertfordshire	CRASH	April 2016
Humberside	CRASH	January 2016
Kent	CRASH	January 2016
Metropolitan Police Service	COPA	Live to police officers in November 2015
Norfolk	CRASH	February 2016
Northumbria	CRASH	April 2016
South Yorkshire	CRASH	January to February 2013, then January 2016 onwards
Staffordshire	CRASH	May 2015
Suffolk	CRASH	February 2016
Surrey	CRASH	November 2012
Warwickshire	CRASH	November 2015
West Mercia	CRASH	December 2015
West Midlands	CRASH	November 2015

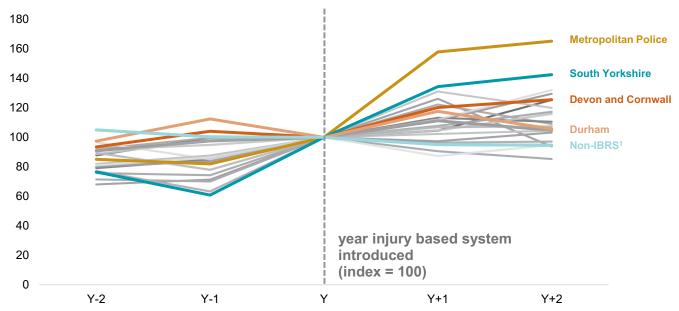
Note that adoption dates are indicative as there can be phased introduction of new systems during transitions

**Table 3** shows the police forces which use or have used either CRASH or COPA and the dates from which these systems have been used.

#### Impact on trends

Following the introduction of CRASH and COPA, the number of casualties recorded as serious has increased in Great Britain. **Chart 22** shows the number of reported serious road casualties by police force over time, from two years before to two years after injury based reporting systems were introduced (year introduced, index = 100).

Chart 22: Reported serious road casualties by police force, two years before to two years after injury based reporting systems were introduced



<sup>&</sup>lt;sup>1</sup> Forces not using injury based reporting systems (IBRS). The non-IBRS forces have been given an index year of 2016 for comparison as this is when most forces moved over to IBRS.

Chart 22 shows that the size of the increase in serious casualties varies across police forces following the introduction of injury based reporting systems. Some forces (such as the Metropolitan Police Service) show a more marked increase in serious casualties than others, while other forces (such as Durham) show a more stable trend in serious casualties over time. Devon and Cornwall and South Yorkshire have also been highlighted in the chart above to illustrate the variety of trends observed.

The differences in the impact of the introduction of injury based reporting systems is likely to depend on the practices within a police force that were in place before these new systems were introduced. For example, Durham have stated that having a relatively low number of casualties each year allows them to extensively validate how the severity of each casualty reflects the injury received, and that their previous system for severity recording was very similar to the CRASH approach. Whereas, larger forces might not be able to carry out extensive severity reviews and there might be more differences in practices between the large numbers of officers recording accidents.

#### Adjusting time series

The Office for National Statistics (ONS) Methodology Advisory Service have completed analysis to quantify the effect of the introduction of injury reporting systems (CRASH and COPA) on the number of slight and serious injuries reported to the police. The final methodology paper is published alongside this release (<a href="https://www.gov.uk/government/statistics/reported-road-casualties-great-britain-main-results-2018">https://www.gov.uk/government/statistics/reported-road-casualties-great-britain-main-results-2018</a>). The final paper addresses feedback received on the interim report published alongside the 2017 annual report in September 2018, and confirms the use of a logistic regression approach to adjust severity figures to account for the effect of injury reporting systems while controlling for other factors which predict severity.

The methodology developed by the ONS has been used to provide adjusted figures which are presented alongside the actual reported figures in the main results publication tables. The adjustments provide the statistically 'expected' number of serious and slight injuries (i.e. what might be expected on average) if all forces were using injury based severity reporting approaches.

The adjustments are published for further breakdowns of slight and serious casualties including speed limit, road class, casualty road user type, casualty age, and quarter. It is expected that these adjustments will need to be provided for each year that there are police forces using a non-injury based reporting system. When other police forces move over to an injury based reporting system, the model will be reviewed and this will be taken into account, which we will expect would be for at least the next couple years.

For the September annual report, the Department will be investigating further with the Methodology Advisory Service how best to model the police force differences in serious casualty increases. At this point we expect to publish adjusted figures at police force and local authority level.

Aside from this, for more detailed breakdowns on serious and slight injuries, the Department

will wait to have three full years of data for injury reporting systems to produce adjustments in detailed tables. This is to ensure there is sufficient data to provide stable adjustments across the publication. Therefore, no further adjustment figures will be published in September 2019 beyond those identified above, but will be included in the 2020 release.

Alongside the annual report, the Department will however make the underlying adjusted probabilities from the regression model available on data.gov at (<a href="https://data.gov.uk/dataset/cb7ae6f0-4be6-4935-9277-47e5ce24a11f/road-safety-data">https://data.gov.uk/dataset/cb7ae6f0-4be6-4935-9277-47e5ce24a11f/road-safety-data</a>), in a look-up alongside our main data extracts, so that users can explore the results of the severity adjustment at casualty level and provide any further feedback. Caution should be used when interpreting adjustment at a detailed level. It is advised that adjustment figures are used when users are looking at trends over time, and to use reported severity when looking at individual records.

#### Your feedback

We welcome your feedback on this approach, specifically how you are using these statistics and whether this meets your needs. Please contact us at <a href="mailto:roadacc.stats@dft.gov.uk">roadacc.stats@dft.gov.uk</a>.

## **Online self-reporting**

Online self-reporting is part of a wider project for digital public contact called Single Online Home funded by the Home Office to allow people involved in road traffic accidents to report the collision to the police online should they choose to do so rather than having to physically report it at a police station.

The principle of online reporting is to make it easier for members of the public to report accidents. It is expected that the introduction of online reporting will lead to an increase in the total number of accidents and casualties reported, as it will be easier for the public to perform this duty with more reporting options available. This is particularly likely to impact numbers for slight injuries, which might not have been reported otherwise. Serious injuries, on the other hand, are expected to be less impacted by this change since the police are more likely to physically attend the scene of serious accidents or for them to already be otherwise reported to the police. No change is expected to be found for fatal accidents as these cases are more likely to be attended at the scene and thoroughly investigated.

In addition to the overall volume, the introduction of online reporting is also likely to impact the nature of the collisions reported, for example by road user type.

The Department is starting work as part of the STATS19 review to assess the scale of the discontinuity caused by the introduction of online reporting so far, and consider how to adjust for this as more forces roll it out. The rest of this section gives a high-level overview of the changes introduced by online reporting.

The forces that introduced online reporting of collisions through the Single Online Home project are listed below:

Force	Date online reporting introduced in SOH
Metropolitan Police Service	October 2016
City of London	October 2016
Thames Valley	January 2018
Hampshire	January 2018
Derbyshire	August 2018
Merseyside	October 2018
Surrey	December 2018

Although Essex adopted online reporting in April 2016, it is not part of the Single Online Home (SOH) project and is excluded from this analysis. The City of London Police has a low number of accidents and therefore cannot be included in this analysis to quantify the impact of online reporting. Merseyside and Surrey only introduced online reporting towards the end of 2018 and hence insufficient data is currently available to measure the effect. Therefore, for the rest of this section, forces that introduced online reporting and can be used for analysis (Metropolitan Police Service, Thames Valley, Hampshire and Derbyshire) will be compared to forces that have not introduced online reporting; and Essex, City of London, Merseyside and Surrey are not included.

#### Changes in trends by severity

Following the introduction of online reporting, the Metropolitan Police Service has seen an increase in the total number of casualties of all severities (+7.7% between 2016 and 2017). Other forces (Derbyshire, Hampshire) have generally seen a smaller decrease in all casualties than forces that do not currently use online reporting between 2017 and 2018.

Number of casualties in reported road accidents, by police force, 2016-2018

	Number of casualties			Percentage change	
Police Force	2016	2017	2018	2016-17	2017-18
Force adopting online reporting end 2016					
Metropolitan Police	29,902	32,200	30,218	7.7%	-6.2%
Forces adopting online reporting in 2018					
Derbyshire	2,570	2,126	2,077	-17.3%	-2.3%
Thames Valley	6,580	5,567	5,105	-15.4%	-8.3%
Hampshire	5,477	5,089	4,931	-7.1%	-3.1%
Total	14,627	12,782	12,113	-12.6%	-5.2%
Forces not adopting online reporting <sup>1</sup>	122,912	113,681	106,274	-7.5%	-6.5%

Source: STATS19

The Department for Transport is not yet able to reliably differentiate between self-reported casualties over the counter and online in the data (particularly for the Metropolitan Police,

<sup>1.</sup> Essex, City of London, Merseyside and Surrey are excluded from this table

Derbyshire or Hampshire). Therefore, the rest of this section is contrasting all **self-reported** cases (whether over the counter or online) with cases attended by the police at the scene. Note that there is likely to be some switch from over the counter to online reporting: some members of the public who would have gone to a police station to report are likely to do so online instead. However, overall any large increase in the number of self-reported cases is likely to be attributed to the introduction of online reporting.

Number of casualties in self-reported reported road accidents, by police force, 2016-2018

	Number of casualties			Percentage change	
Police Force	2016	2017	2018	2016-17	2017-18
Force adopting online reporting end 2016					
Metropolitan Police	4,992	6,748	8,227	35.2%	21.9%
Forces adopting online reporting in 2018					
Derbyshire	599	554	643	-7.5%	16.1%
Thames Valley	977	742	1,099	-24.1%	48.1%
Hampshire	785	850	845	8.3%	-0.6%
Total	2,361	2,146	2,587	-9.1%	20.5%
Forces not adopting online reporting <sup>1</sup>	27,672	27,804	26,669	0.5%	-4.1%

Source: STATS19

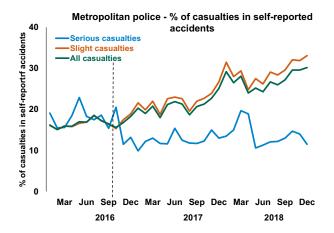
Across forces that have not adopted online reporting, casualties in self-reported accidents rose by 0.5% between 2016 and 2017 and fell by 4.1% from 2017 to 2018.

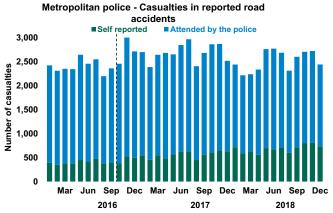
The size of the change for forces adopting online reporting has varied for each force. In the Metropolitan Police Service (MPS), which adopted online reporting at the end of 2016, casualties in self-reported accidents rose by 35% between 2016 and 2017 and by 22% from 2017 to 2018. Of the forces that adopted online reporting in 2018, Derbyshire and Thames Valley saw large increases in the number of casualties in self-reporting accidents between 2017 and 2018 (16% and 48% respectively). Only Hampshire did not experience an increase (reduction of less than 1%) in casualties in self-reported accidents.

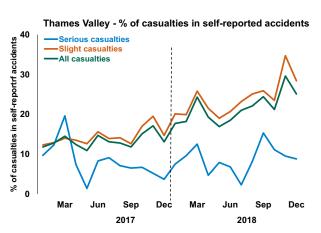
This suggests that online reporting results in more accidents being reported than would otherwise have been the case, however there are differences between forces.

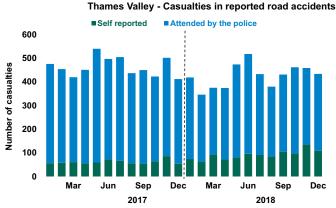
The below series of charts show the impact of the introduction of online reporting in the proportion and number of self-reported casualties by severity over time. The change to online reporting is indicated by the dotted grey line.

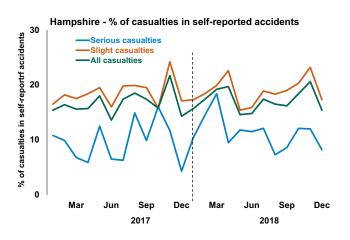
<sup>1.</sup> Essex, City of London, Merseyside and Surrey are excluded from this table

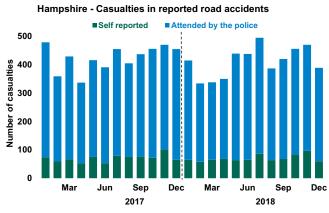


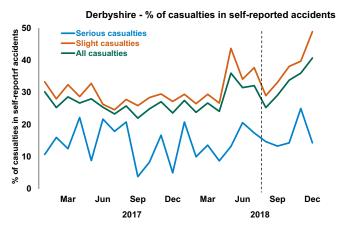


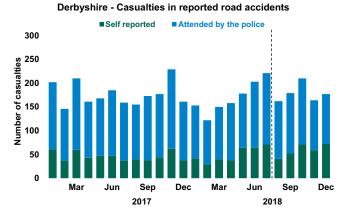












In the MPS, the number of casualties in self-reported accidents in 2018 was 8,227 up from 6,748 in 2017 and 4,992 in 2016. Prior to the introduction of online reporting, less than 20% of casualties a month were self-reported, this proportion is now over 30% a month and the progressive increase has not yet levelled off.

In the MPS, Thames Valley and Derbyshire, there is a clear increase in the proportion of self-reported casualties which is progressive after the date of introduction. The impact of online reporting is visible for their trends in slight casualties. For these three forces, fluctuations in serious self-reported casualties do not follow a clear upwards trend after the introduction of online reporting. The pattern over time is similar for these forces despite their different starting points in terms of the proportion of self-reported casualties before the introduction of online reporting (ranging from 10% to 30%).

Hampshire, on the other hand, has not experienced a noticeable increase since introducing online reporting.

#### Changes in trends by road user type

Since 2016, around 94% of casualties in self-reported road accidents each year are pedestrians, pedal cyclists, motorcyclists or car occupants. Therefore the following table shows the percentage changes for these casualty types only.

Percentage change in casualties in self-reported road accidents, by police force and road user type, 2016-2017 and 2017-2018

				Car	
Police Force	Pedestrians	Pedal cyclists	Motorcyclists	occupants	Other
Forces adopting online reporting end 2016					
Metropolitan Police from 2016-2017	45.0%	50.2%	40.8%	26.4%	2.7%
Metropolitan Police from 2017-2018	13.3%	9.2%	16.8%	33.6%	26.6%
Forces adopting online reporting in 2018					
Derbyshire from 2017-2018	33.9%	1.7%	27.0%	16.2%	1.8%
Thames Valley from 2017-2018	17.4%	27.7%	59.0%	78.0%	25.0%
Hampshire from 2017-2018	17.2%	3.3%	-9.5%	-11.8%	14.7%
Overall from 2017-2018	21.9%	11.7%	17.3%	27.9%	11.5%
Forces not adopting online reporting <sup>1</sup>					
Change from 2016-2017	4.4%	7.4%	-3.9%	-1.8%	-2.2%
Change from 2017-2018	-3.1%	-4.7%	-7.5%	-3.9%	-3.6%

Source: STATS19

For forces that have not adopted online reporting, the year-on-year percentage changes between 2016 and 2017 and between 2017 and 2018 for all these casualty types range between a reduction of 8% and an increase of 7%.

Between 2016 and 2017 in accidents that were self-reported online in the MPS, pedal cyclist

<sup>1.</sup> Essex, City of London, Merseyside and Surrey are excluded from this table

casualties increased by 50%, pedestrians by 45%, motorcyclists by 41%, and car occupants by 26%. For the second full year of online reporting in the MPS, car occupant casualties rose by 34% and the increases for the other casualty types were smaller.

For forces that adopted online reporting in 2018, Derbyshire saw the biggest increase for pedestrians (34%) and motorcyclists (27%) while Thames Valley saw largest increases for car occupants (78%) and motorcyclists (59%).

Generally, forces that have adopted online reporting have recorded increases for each of these four casualty types much larger than for those forces that have not adopted online reporting. These differences might reflect differences in travel behaviours of the population of these police forces and therefore the type of accidents that occur in each of them. For example, the increase in the MPS is particularly large for vulnerable road users (pedestrians, pedal cyclists, motorcyclists).

#### Conclusion on the impact on trends

In summary, online reporting has resulted in more accidents being reported in most of the police forces that have introduced this method of self-reporting compared to forces that have not. While forces had different starting points in terms of the proportion of accidents that are self-reported, trends over time in almost all these forces show a progressive increase in self-reported slight casualties that has not yet levelled off. The size of the effect, and the road user groups most impacted, differ between forces, and is likely to reflect the mix of travel patterns and accidents in these police force areas. It also suggests that collisions involving vulnerable road users (pedestrians, pedal cyclists and motorcyclists) are reported more online.

Because of the number and size of forces having adopted online reporting, this is already impacting the national figures. Online reporting tools delivered through the Single Online Home project will be made available to more police forces in the future and as a result the Department anticipates that this will impact even more the total number of accidents and casualties reported as the system is adopted. Leicestershire, Greater Manchester, and Northamptonshire have adopted it in April 2019, some other forces have already planned to adopt it in 2019, and around half of police forces are understood to be considering adopting it. It is therefore expected that the discrepancy in data trends caused by the introduction of online reporting will expand in the future.

The Department will explore further how to estimate the impact of the introduction of online reporting as part of the Stats19 review. This will include research to understand differences in practices of back office staff between forces where online reporting is available, and review the Stats19 requirements of online reporting from a user perspective.

#### Impact on quality

The introduction of online reporting has also impacted the quality of data received by the Department. It is believed that the introduction of online reporting has introduced a different definition for unknown values (for example, unknown to the public as opposed to unknown by the police) that has not been subsequently populated by the police. As a result, the number of unknown values on some variables like left hand drive vehicle, special conditions at site and carriageway hazards, has increased compared to previous years.

The specific variables affected are the following:

#### Vehicle level variables

- Skidding / overturning
- Hit object in carriageway
- Vehicle leaving carriageway
- Vehicle location
- First object hit off carriageway
- Junction location of vehicle
- Was vehicle left hand drive?
- First point of impact
- Towing and articulation

#### Accident level variables

- Weather conditions
- Junction control
- Carriageway type
- Pedestrian crossing
- Special conditions at site
- Carriageway hazards
- Junction type
- Road surface conditions

The vast majority of the unknown values above are observed in the Metropolitan Police Service, however there are indications that some, including weather conditions and carriageway type, are also observed in other online reporting forces.

Comparisons with earlier years for these variables should therefore be made with caution. This is indicated as a footnote in published tables where relevant.

The Department is actively engaged with the project team to improve the geographic locational of

the collision and to add additional validation to improve the quality of online self-reported data.

#### **Publication timetable**

This provisional main results publication gives high level results for road accidents and casualties before the fully validated annual report is published in September 2019. This is a large improvement on the last two years, where the main results publication did not go ahead, reflecting the efforts of both police forces and the core team.

After publishing the 2018 annual report in September, the Department aims to go back to the normal publication timetable by publishing mid-year estimates for 2019 in November 2019 and main results for 2019 in June 2020.

To produce the main results publication, DfT set a cut-off date for 2018 data of 30 April 2019 with its data suppliers. Transport for London (TfL) and the Metropolitan Police Service (MPS) have negotiated and met a special data delivery timetable agreed with DfT and committed additional resources to ensure that data for the full year was provided on time for the release.

Figures for this release are however provisional. A few forces have experienced difficulties in submitting the data on time, specifically reflecting staffing resourcing issues. Wiltshire in

#### **Next release**

More detailed tables and analysis of the 2018 statistics, will be published in the final Reported Road Casualties Great Britain: Annual Report 2018 in September this year.

particular was very late in submitting data for this reason. Further validation is therefore needed, including for coordinates and other variables to be published in the open dataset, and therefore figures for geographical breakdowns might be marginally revised in the September full release. The validation will also impact parameters used in the severity adjustment model and therefore estimates for serious injuries, and to a lesser extent, slight injuries, might change.

## Data supply from forces

The last batch of data was received on 31 May 2019 and the database was closed after resolving queries with forces on 5 July 2019. Figures in this release are based on the best available information at that date.

The total number of accidents and casualties has been agreed with each police force as far as possible but a small number of non-fatal accidents might not be fully reconciled for some forces.

This is before DfT performs validation including updates from local authorities, transfers between police forces and geographical validation, which might introduce further small differences.

The Department is aware that a small number (less than 80) of non-fatal (mostly slight) accidents from Transport for London were not included in the 2018 data. This, along with any changes

following validation, is why totals might not completely align with publications from TfL. This number is similar to last year.

The Department has been made aware by North Somerset that up to 121 accidents, mostly slight, might be missing from the national database. If these are confirmed to be valid Stats19 records, they will be included in the September annual report. This does not affect the headline commentary of this release.

Surrey Police have experienced an increase in serious accidents between 2017 and 2018. Rather than a real change, this is believed to be due to a change in the collection of the injury information in the Pronto mobile application, used by the police to collect data at the scene of the collision, to match the CRASH injury list. Before November 2017, police officers in Surrey were recording injuries in a free text field at the accident scene which was then interpreted into the CRASH injury list by police back office staff. From November 2017 onwards, the Pronto mobile application allows police officers at the scene in Surrey to select the injury type in the CRASH list directly. This has had an estimated net effect of around 300 more accidents being recorded as serious in 2018 compared to 2017, particularly at the less serious end of the severity scale, which partly explains a decrease in slight accidents in this force. The change only impacts the classification of injuries between slight and serious and should not impact the total number of accidents reported, which have declined in this force. We will be able to better understand this issue with an additional year of data with no changes to the method of collection in the Pronto system. Similar changes in reporting will be monitored for other mobile applications.

Forces that have seen a larger change in casualties from the previous year than average have been queried by the Department, and they did not identify specific relevant factors to explain this change.

#### **Data tables**

The main results publication includes key tables based on data reported by the police. The following tables are provisionally updated:

- Accidents by speed limit, road class and severity, Great Britain (RAS10001)
- Casualties by road user type and severity, Great Britain (<u>RAS30001</u>)
- Casualties by speed limit, road user class and severity, Great Britain (RAS30006)
- Casualties by severity and police force area, Great Britain (RAS30007)
- Casualties by age band, road user type and severity, Great Britain (<u>RAS30024</u>)
- Casualties by severity, region and local authority, England (RAS30038)

### Making our data easier to access

The Department wants to make road safety data easier for users to access and navigate, and has therefore carried out a review of all published road accidents tables. The aim of this review was to enable users to get the tailored information they need while reducing the number of tables published.

Tables accompanying the main results publication have been consolidated to keep the same information available to users while removing duplication as follows:

- Accidents and casualties by speed limit and road class: tables RAS10001 and RAS30006 are unchanged
- <u>Casualties by severity and road user type</u>: tables RAS30003, RAS30004 and RAS30005 have been removed to be covered by an extended version of table RAS30001, which now contains both annual and quarterly information
- <u>Casualties by road user type and age</u>: table RAS30002 has been removed to be covered by an extended version of table RAS30024
- <u>Casualties by severity, region and local authority</u>: table RAS30008 has been removed to be covered by an extended version of table RAS30038
- <u>Casualties by severity and police force</u>: table RAS30007 is unchanged

The Department is aiming to provide a tool for users to access and query the road safety data at both accident and casualty level in order to produce bespoke tables alongside the annual report in September 2019.

We are aiming to make the information in the following tables available through this tool and therefore propose to drop them as a specific table on gov.uk:

- Accident level: RAS10003, RAS10009, RAS10005, RAS10006, RAS10007, RAS10008, RAS10016
- Casualty level: RAS30028, RAS30016, RAS30014, RAS30015, RAS30053, RAS30033, RAS30039, RAS30046, RAS30074, RAS30072, RAS30073

As part of this review, some tables have been identified as being rarely used. It is therefore proposed to drop the following tables entirely:

- Vehicle level: RAS20006, RAS20007
- Casualty level: RAS30029, RAS30019, RAS30044, RAS30071, RAS30075, RAS30076, RAS30077, RAS30078, RAS30030
- Contributory factors: RAS50015, RAS50010

Some duplication across tables has also been identified and therefore we are proposing to drop the following redundant tables: RAS30036, RAS30060, RAS30061, RAS30063, RAS30069, RAS30058, RAS40002, RAS40003, RAS41002.

The objective of removing the number of tables that will be made available through the tool, that are rarely used, or are redundant, is to provide a better user experience to users by not having to navigate a very large number of tables. The complexity of navigating the current set of tables faced by users in finding the information they need is shown by evidence from web analytics that place our table index as one of the top tables downloaded for DfT statistics.

Any feedback on these proposals, including evidence of negative consequences of dropping them, is welcome at <u>roadacc</u>. <u>stats@dft.gov.uk</u>. Please provide feedback in August 2019 to inform the production of the annual report in September.

## **Background information**

Tables providing more details of accidents and casualties are available at: <a href="https://www.gov.uk/government/collections/road-accidents-and-safety-statistics">https://www.gov.uk/government/collections/road-accidents-and-safety-statistics</a>.

Provisional in-year reported road casualty statistics are published throughout the year. Provisional estimates for the first half of 2018 were published in November 2018. In-year statistical releases can be found at: https://www.gov.uk/government/collections/road-accidents-and-safety-statistics.

National Statistics are produced to high professional standards as set out in the <u>Code of Practice</u> for Official Statistics.

They undergo quality assurance reviews to ensure that they meet customer needs. The first assessment report (report number 4) and letter confirming that the statistics have been designated as National Statistics are available at: <a href="https://www.statisticsauthority.gov.uk/publication/statistics-on-reported-road-casualties/">https://www.statisticsauthority.gov.uk/publication/statistics-on-reported-road-casualties/</a>. The statistics were reassessed during 2013 and the report, number 258, was published at the link above on the 25th July 2013. Since the latest review by the Office for Statistics Regulation, we have continued to comply with the Code of Practice for Statistics, and have developed a methodology to adjust for the discontinuity in severity reporting with the ONS Methodology Advisory Service as detailed in the interim report and final report.

Details of Ministers and officials who receive pre-release access to these statistics up to 24 hours before release can be found here: <a href="www.gov.uk/government/publications/road-accident-and-safety-statistics-pre-release-access-list">www.gov.uk/government/publications/road-accident-and-safety-statistics-pre-release-access-list</a>.

#### **Further information**

A full list of the definitions used in this publication can be found here: <a href="www.gov.uk/government/uploads/system/uploads/attachment\_data/file/462818/reported-road-casualties-gb-notes-definitions.pdf">www.gov.uk/government/uploads/system/uploads/attachment\_data/file/462818/reported-road-casualties-gb-notes-definitions.pdf</a>.

Further information on Reported Road Casualties Great Britain, including information about the variables collected on the STATS19 form, historical publications and factsheets, can be found at: <a href="https://www.gov.uk/government/collections/road-accidents-and-safety-statistics">https://www.gov.uk/government/collections/road-accidents-and-safety-statistics</a>.

#### **Feedback**

We welcome further feedback on any aspects of the Department's road safety statistics including content, timing, and format, via email to <a href="mailto:roadacc.stats@dft.gov.uk">roadacc.stats@dft.gov.uk</a>